



Government of **Western Australia** Department of **Health**



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1. Executive Summary

Fetal Alcohol Spectrum Disorder

Fetal Alcohol Spectrum Disorder (FASD) is the umbrella term used to describe adverse outcomes caused by maternal exposure to alcohol. The most visible presentation of FASD is Fetal Alcohol Syndrome (FAS). The outcome is affected by a number of factors including the timing, dose and pattern of maternal drinking, as well as other socio-behavioural factors. Therefore, not all pregnancies exposed to alcohol in utero will be affected or affected to the same degree.

Current Situation in Australia

Alcohol is widely used and accepted as part of Australia's society and curve Research into alcohol consumption shows distinct age-related patterns of annking and a high prevalence of drinking amongst women who are pregnane. FASD has received much press in recent times and is often incorrectly referred to as an Aboriginal issue; however it is an issue for any individual or group that consumes alcohol at harmful levels. Research has also shown that around 50 % of live births are the result of unplanned pregnancy; therefore many pregnancies may be exposed to alcohol before the woman realises that she is pregnant.

When discussing alcohol use and related harm a variety of terms are used to try and distinguish between drinking at levels that increases the risk of harm and that which is causing harm (be it acute harm that may a set from drinking on a single occasion, or chronic harm which may result from drinking over the longer term). For the purpose of this document, the term harmer has been used as it has been applied in the current National Health and Medical Cosearch Council Drinking Guidelines which recommend that for women who are prognant or planning a pregnancy, not drinking is the safest option.

Currently, it is believed that the prevalence of FASD in Australia is underascertained. This is due to a number of factors including:

- lack of screening
- lack of diagnosis
- lack of sufficient data

Given the lack of reliable prevalence data for Australia it is impossible to estimate the financial and accial costs of FASD to our community. However, overseas research sugges s the costs to society of this preventable condition are very high when the breach of effect is considered.

ecommendations

This Model of Care prioritises the use of prevention strategies to reduce the prevalence of FASD, recognising there is no cure for this avoidable condition. Prevention requires a holistic approach. When addressing the issues of alcohol and women's health or pregnancy, health professionals and policy makers should also consider other health, psychosocial, cultural, regulatory and economic factors.



Prevention

It is recommended prevention strategies should be directed at women of childbearing age, and also 'at risk' groups such as young people and women with an alcohol dependency, as well as the general population to effect a cultural shift. Prevention strategies should be embedded into broader alcohol harm reduction strategies. Key areas of focus include:

- public education programs and support of community action to reduce alcoholrelated problems
- school-based education programs
- supporting legislation and enforcement
- routine screening of women of child bearing age and provision of appropriate information to all pregnant women and their families about substance use and the risks associated with alcohol use during pregnancy
- support of pregnant women with an alcohol dependency to manage withdrawal
- provide post-natal support to women with an alcohol dependence of improve parenting and child and family wellbeing
- use of brief interventions by health professionals
- reduction of unplanned pregnancy
- improving the quality, availability and cultural appropriateness of maternity services
- increasing collaboration between health professionals and health services

Screening

Appropriate screening programs will previde opportunities to prevent FASD and provide early intervention for pregnant women with alcohol problems and children diagnosed with FASD.

Universal screening for alcohor consumption is recommended for women of childbearing age and during pregnancy. Universal screening for FASD is not currently recommended in newborns or children. However at risk newborns and children who should have assessment for FASD should be identified, by history of maternal alcohol consumption, abnormal growth parameters and children referred for developmental detay.

It is also recommanded that data collection on alcohol use during pregnancy be routinely collected using alcohol assessment tools.

The Mcderidentifies a number of sub-populations at high risk of FASD for which targeted screening should occur. The Model advocates for collaboration with other related organisations to support children identified with FASD.

ASD educational resources and services need to be appropriate for individual communities, therefore providers need to work with community leaders to ensure what they are providing is culturally appropriate.

Diagnosis

The Model recommends development of a multi-disciplinary FASD diagnostic service for children within the Child Development Service and development of clinical pathways for joint FASD assessment with other relevant health services and agencies.

The Model recognises the need for specific strategies to address service delivery in rural and remote areas and recommends provision of workforce training in FASD diagnosis for regional staff as well as support via scheduled visits and telehealth from the metropolitan-based FASD assessment team.

Therapy Intervention/Care

Existing data suggests that some children diagnosed with FASD already engage with a range of specialised services. This model encourages collaboration of these services as many children remain undiagnosed and treatments are either uncoordinated or not specifically targeted to children with FASD. The Model recommends mapping of referral pathways, existing clinical services and family support to identify gaps and develop additional resources as required. Treatment programs that support the child and strengthen their environment and support systems includ be developed to maximise the child's potential and modify secondary effects.

Advocacy/Partnerships/Coordination

Given the breadth of financial and social implications of FASD an inter-agency approach to prevention, diagnosis and management of FASD ir recommended. An inter-agency FASD strategy group should be formed to ensure a co-ordinated, holistic approach.

Workforce and Professional Development/Training and Education

Training and education of all relevant health professionals should be a major priority in recognition of the lack of knowledge and identification of mothers at risk and children affected by FASD. Education nears one available at multiple levels, including under-graduate, post-graduate and in-service training programs.

Monitoring, Evaluation and Surveillance

There are significant gaps in the turrent capacity within WA to screen, diagnose and treat FASD. Therefore a number or recommendations are made to assist with identification of gaps and provide evidence to review and modify services to maintain best practice. These include:

- Development of approved channels of agreed and confidential communication between sectors for any child diagnosed with a FASD.
- Facilitation of the linkage ability between sectors to record, evaluate and share the health-model reeds of individuals with a FASD to facilitate service access.
- A completent to undertake further research to more accurately determine the prevalence of FASD in specific communities/regions.

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Gervase Chaney	Co-chair and Network Lead, WA Child and Youth Health Network; Director – Postgraduate Medical Education, Princess Margaret Hospital (PMH)
Gary Kirby	Co-chair and Director, Prevention and Workforce Dependent, Drug and Alcohol Office
Anita Banks	Regional Paediatrician, WA Country Health Service (WACHS) – Pilbara
Susan Bradshaw	Senior Project Officer, Child and Adoles Community Health
June Councillor	Communities WA
Kym Crawford	Department of Education and Training
Heather D'Antoine	Senior Research Officer, Telefor Nostitute for Child Health Research (TICHR)
Carly Dolinski	Senior Portfolio Officer, wenal Health Division
Francine Eades	Formerly Manager, Population Health, Research and Clinical, Aboriginal Health Council of WA
Liz Everard	Formerly Program Officer, Mental Health Division
Erin Gauntlet	Senior Portfulio and Policy Officer, Child and Adolescent Health Service
Trish Heath	Principal Policy Officer, Office of the Commissioner for Children and Young People
Claire Henderson	Formerly Co-ordinator, Women's and Newborn Drug and Alcohol Service
Mindy Horseman	Social Work Supervisor, State Child Development Centre
Penelope Jackson	Clinical Midwife, WANDAS Clinic, King Edward Memorial Hospital
Anne Mahory	Director, Population Health, WACHS – Goldfields
Raemyn Mutch	Paediatrician and Post-doctoral Fellow, TICHR
Lesley-Nelson	Acting Manager, North Metropolitan Area Health Service Public Health Unit – Aboriginal Health
Colleen O'Leary	Research Association, TICHR
Tony Romanelli	Department of Education and Training
Bev Stone	Program Officer, Office of Aboriginal Health
Jill Watson	Senior Policy Officer, Child and Adolescent Health Service
Julie Whitlock	Consumer representative, Health Consumers Council of WA
Amanda Wilkins	Community Paediatrician, Child Development Service

3. Introduction

Fetal Alcohol Spectrum Disorder (FASD) is an umbrella term, referring to the various adverse outcomes that are caused by prenatal exposure to alcohol. FASD therefore encompasses a range of clinically significant effects that have been classified under different diagnoses including fetal alcohol syndrome (FAS), alcohol related neuro-developmental disorders (ARND), alcohol related birth defects (ARBD), fetal alcohol syndrome (PFAS).

Children displaying the complete phenotype of characteristic facial anomalies, growth retardation and developmental abnormalities of the central nervous system are defined as having fetal alcohol syndrome (FAS). The unique cluster of facial anomalies that are specific for FAS are short palpebral fissure, smooth philtrum (which may also be long) and thin upper lip (also referred to as decreased lip circularity). These facial characteristics become less distinctive as the child grows.





- intellectual disability
- microcephaly and/or other structural defects

obsolete for reference use only FAS/FASD has been incorrectly considered as an 'Aboriginal issue'. However it is an issue for any woman from any societal group who consumes alcohol at harmful

"It's a lot of fate to

sake of a moment's

play with for the

relaxation".1

4. Epidemiology

Alcohol Use in Australia

Alcohol consumption during pregnancy needs to be viewed within the wider community attitudes to drinking. Alcohol is widely used in our society and is very much a part of the social and cultural aspects of Australian life.12 In Western Australia (WA) 86% of people 14 years and older report that they drink alcohol while 10% report that

they drink on a daily basis and 47% drink weekly. The majority of Australians consume alcohol at levels that are low risk to their health, however in WA 41% people report drinking at levels that place them at risk of short-term harm (page drinking) and almost 11% are at risk of long-term harm.⁶

The pattern of alcohol consumption shows distinct age-related patterns with the highest rates of drinking and drinking at harmful levels occurring in collescents and young adults. The highest rates occur amongst 20-29 year of with almost 31% of women in WA drinking at risk of short-term harm at least mentaly and 12% at least weekly while the percentages for adolescent females are 33 and 11.5% respectively.⁸

Alcohol Use During Pregnancy

Australian surveys of women have found 14° 20%'^v dard drinks per occasion) during the three months program pregnancy. During pregnancy, 50%10,13 to 59% of the women surveyed reported consuming alcohol at some time during pregnancy, with only 41% of women abstaining in all three trimesters.9 Although the haprit of women will either abstain from alcohol or will cut down the quantity of alcohol they consume following pregnancy awareness, 36% report drinking alcohol during the pregnancy.10 A significant minority of pregnant women will continue to drink at high levels during program. Around 11% consume more than two standard crinks and/or more than six drinks per week while aroun 2.5% binge drink during the second or third of pregnancy.⁸ trimesters

Unglan ned Pregnancy

Impst 50% of live births in WA in 1995-97 were reported to have been unplanned when coupled with a high prevalence of alcohol use and misuse in the three honths prior to pregnancy⁹, many pregnancies will be exposed to alcohol before the women realize that they are pregnant.

Alcohol and Fetal Harm

There are two important factors contributing to fetal harm from prenatal alcohol exposure: the timing and intensity of the alcohol exposure.^{14,15}

It is generally accepted that the principal determinant of functional deficit is dose and frequency of alcohol consumption.



"If only people could have my brain for a while they wouldn't drink when they are pregnant. It's been hard for me. It would be awful for someone with FAS not to know they have it and not to have parents who wanted to help"⁴



The expression of the full Fetal Alcohol Syndrome (FAS) phenotype results from large amounts of alcohol consumed during pregnancy where there is a history of either chronic heavy alcohol use or frequent intermittent heavy alcohol use.^{16,17} However, lower levels of alcohol consumption can result in fetal harm. Risk to the fetus has been shown to occur from moderate levels of prenatal alcohol, including occasional binge drinking.^{18,19} While the majority of research findings do not support a relationship between low levels of alcohol consumption and fetal harm the evidence base has many weaknesses and limits our ability to draw firm conclusions.²⁰ A complicating factor in determining the true relationship between the level of alcohol exposure and fetal harm is that the quantity of alcohol consumed in a 'drink' is often larger than a standard drink²¹⁻²³ indicating that many women maturneestimate their alcohol consumption.

The dose, pattern, and timing of prenatal alcohol exposure all influence that type of adverse fetal outcomes that occur (Figure 2). Many pregnancy and dwappmental outcomes, in particular neuro-developmental problems, are sensitive oprenatal alcohol exposure during a specific period of pregnancy.



Figure : Effect Of Exposure To Alcohol During Specific Periods Of Pregnancy²⁴

Frenatal alcohol exposure at moderate (3-4 drinks per occasion)²⁵ or higher levels increases the risk of child behaviour problems and there is evidence that the timing if exposure influences the type of behaviour problem expressed (Figure 2).²⁵ For some outcomes such as language delay,¹⁹ the risk to the fetus appears to be highest when there is a binge pattern of alcohol exposure in either the second and/or third trimesters, while anxiety and depression are increased following first trimester exposure to moderate or higher levels of alcohol.¹⁸

Not all pregnancies exposed to alcohol in utero, even at high levels, will be affected or affected to the same degree. Due to the complex interaction of socio-behavioural



factors (such as poverty, smoking, parity and maternal age), genetic, physiological and fetal factors the effect of alcohol on the fetus can vary.¹⁶

The National Health and Medical Research Council Drinking Guidelines (2009)³ recommend that for women who are pregnant or planning a pregnancy, not drinking is the safest option.

Issues Related to Alcohol Use

Women with problems related to their use of alcohol have potentially high-risk pregnancies and yet are less likely to access antenatal care than other women.²⁶⁻² Screening for health problems, regular scans, and preventive services are misree when antenatal care is not accessed and this contributes to the increased risk to poor pregnancy outcomes.²⁷ Children born to mothers with an alcohol-related dependency are at an increased risk of pre-term delivery,¹⁸,²⁸,²⁹,³⁰ perinated death,²⁸,³⁰ having an Apgar at 5 minutes of <7, being transferred to specific care nursery and having a significantly longer length of hospital stay following birth than infants born to women without this dependency.²⁹ A high rate of cerebral palsy (8%) has also been reported in children of mothers with an alcohol related dependency²⁸ which is considerably higher than the incidence of 0.25% eponted for the general population.³¹

Although the research evidence is not consistent³² ³³ there is evidence that family conflict, domestic violence,³²,³⁴⁻³⁷ and child abuse³⁴⁻³⁶ ¹⁸⁻⁴¹ are more prevalent in families where one or both parents have problems related to their alcohol use.

Children in such high-risk family environments have an increased risk of experiencing poorer long-term outcomes ticluding lower academic functioning,³⁴ lower IQ,⁴² increased physical and mental health problems,³⁴ and social and emotional problems.^{32, 34, 42}

Birth Prevalence of Fetal Al on Spectrum Disorder

It is important to recognise that there is a lack of accurate FAS/FASD research data across all population groups and it is known to be under-ascertained. The prevalence of FAS/FASD varies with the method used for ascertainment of cases and the population examined. The first report resumate the prevalence of FAS in Australia was by Bower et al⁴³

The first report to estimate the prevalence of FAS in Australia was by Bower et al⁴³ in which the authors linked the Birth Defects Registry and the Rural Paediatric Service database in WA. The prevalence of FAS in WA increased by 38% from that estimated from the Registry alone, giving a rate of 0.02 per 1,000 for non-Indigenous children and 2.76 per 1,000 for Indigenous Australians.

since this first research paper other Australian studies have found similar estimates of FAS in Australia,⁴⁴⁻⁴⁶ However, the Australian Paediatric Surveillance Unit ecently undertook a prospective study to actively identify cases of FAS across Australia⁴⁷ and found considerably lower rates than those reported by the other studies.

The prevalence of FAS in Indigenous children in Australia is similar to the reported high rates for Indigenous people in other countries, but the birth prevalence for non-Indigenous Australians^{43, 45} is one-tenth that reported for other countries.⁴⁸⁻⁴⁹ This is likely to reflect under ascertainment of cases in the non-Indigenous community.^{43, 45}



Figure 3: Prevalence of FAS/FASD in Querralia⁵⁰ WA⁴³, NT⁴⁴, QId⁵¹, Vic⁴⁵, SA⁴⁶, Aust⁴⁷

Under-ascertainment of Fetal Alcohol Spectrum Disorder

A number of factors are thought t contribute to under-ascertainment of children with FASD including:

- The absence of routine screening for alcohol use during pregnancy which limits our ability to identify at-risk pregnancies and to investigate the relationship between prenatal acohol exposure and fetal harm.⁵²
- The lack of standardised, routine data collection prevents monitoring and evaluation of maternal alcohol use in pregnancy and research into pregnancy, infant, and child outcomes.⁴⁵
- The lack of routine screening of infants and children known to be at risk of harm from renatal alcohol exposure, for example in infants whose mothers are known to be dependent on alcohol, contributes to under-diagnosis of FASD.^{30,}
 - Health professionals have limited knowledge of the diagnostic criteria for FASD and many are reluctant to make a diagnosis for fear of stigmatising the family.^{52, 54}
- Few health professionals have been assessing children for FASD.^{52, 54}

Social and Economic Impacts

It is difficult to obtain a sound picture of the social and economic impact of FASD in Australia. There are no Australian studies of the costs of FASD for individuals or for the community. Given that the prevalence data of FASD in Australia is both underestimated and incomplete it is not possible to determine the current population costs.

There have been some international studies of the costs of FASD but most of these

are limited in scope (both in terms of the numbers of FASD cases and in terms of costs included) and of limited comparability.⁵⁵ Nearly all of these studies are limited to FAS and do not include costs for the full spectrum of FASD.

The studies generally fall into two categories; the total cost of FAS to the nation, and the lifetime cost of caring for each child born with FAS. US studies have estimated national costs ranging from \$US 75 million in 1984 to \$US 2.1 billion in 1991⁵⁶. This range is largely influenced by the prevalence rate that was used in the respective study.

"Our story is not an isolated case, and our daughter is r alone in her complex, misunderstood disabilit the contrary, she is small person amore damaged millions vide. all stranded on the ossal iceberg that posts the taxpayers leaves generations billions individuals struggling in ake. The "iceberg" is fetal its ol spectrum disorder."5

Harwood and Napolitano estimated the

individual lifetime costs of FAS in the US to be US596,000 (1980); and the adjusted 2002 cost was estimated at \$2 million⁵⁶; \$ 6 million of medical care services and \$0.4 million for productivity losses.

The social impact of FASD is also difficult to estimate. Once again we rely on what is known about FAS (not FASD) outside of Australia. A study done by Streissguth⁵⁷ of 415 patients in the USA with FASTAE (6 - 51 years) found that:

- 90% had mental health problems (6 years and over)
- 60% had disrupted education (12 years and over)
- 30% had alcohol and other drug misuse problems (12 years and over)
- 50% had inappropriate sexual behaviour (12 years and over).

Antisocial behaviour, alcohol and substance use and mental health problems are common, windiffected individuals often not achieving independent living.⁵⁷

Less is known about the impact of a person with FASD on families. Books written by carers, e.g. The Broken Cord by Michael Dorris or a Alcohol and Pregnancy: A Motor's responsible disturbance by Elizabeth Russell, provide some insight into the rang lives of these families.

uvenile Justice

The potential adverse life outcomes for individuals with FASD are well known. In the cohort studied by Streissguth et al:⁵⁸

- 60% had got into trouble with the law
- 50% had experienced confinement (detention, jail, prison or a psychiatric or alcohol/drug inpatient setting).

Cohorts of individuals with FAS are well studied to demonstrate significantly high rates of individuals coming into contact with the legal system, but the actual prevalence of FASD amongst the youth in the criminal justice system has not been studied to the same degree.

A Canadian study found a rate of 23.3% having an alcohol related diagnosis in a sample of 287 youth.⁵⁹ Another Canadian study addressing the over-representation of Indigenous youth in the criminal justice system, found that Indigenous youths attending a sexual offender treatment programme were more likely to have a background history of FASD, and these youth had higher rates of re-offending.⁶⁰

The juvenile detention rates in WA are quoted as:

- 51.9 per 100,000 juvenile persons
- 654.6 per 100,000 Indigenous juveniles

Both juvenile rates are the highest in the country in this study released in ate 2005.61 It is likely that there are significant numbers of incarcerated juveniles in WA with undiagnosed FAS/FASD. Currently the only opportunities for identification are if a magistrate or defence lawyer refer an individual to have their liness to plea assessed by a psychiatrist or when a juvenile justice officer refers for an assessment.

In many jurisdictions in Canada and the United State, driminal courts are now recognising FASD as being a contributing and/orreevant factor in the criminal justice system. A recent survey of Canadian, long is and Crown Prosecutors to determine their attitudes, knowledge, behaviours and training needs related to FASD indicated that judges and prosecutors san FASD related disabilities as a pervasive phenomenon in their practice. The judges and prosecutors highlighted their desire and need to receive more support anotraining in their work with individuals with FASD who come into conflict with the law. They were also seeking ways to take FASD appropriately into accompt phenomenon to FASD.⁶²

Individuals with FASD who become involved with the criminal justice system may not understand the arrest and court process; will have diminished competency and capacity; and not fully grasp the severity of the situation.

The findings from the survey of Canadian Judges and Prosecutors suggested that access to accurate and timely assessment and diagnoses of FASD would be beneficial.

5. Prevention

FASD is a tragic, preventable outcome of many cultures' (including Australia's) relationship with alcohol. Alcohol use is widespread throughout the community and there is a high rate of harmful drinking.⁶ When risk is widely diffused throughout the community, strategies to reduce overall consumption are needed since per capita consumption of alcohol is an indicator of the number of heavy drinkers in the population.⁶³ The Australian alcohol drinking guidelines recommend no more than two standard drinks of alcohol per day for men and women and advise pregnant women that the safest choice is to abstain.³ These guidelines need to be

- 86% of West Australians drink alcohol, 47% on a weekly basis, and 41% drink at levels that place them at risk of short-term harm⁶
- In WA almost 31% of women 20-29 years of age drink at risk of short-term harm at least month and 12% at least weekly⁸
- Around 45% of Australian women drink during pregnancy 2010
- Around half of pregnancies are unplanned⁹, indicating many will be exposed to alophol prior to pregnancy awareness

promoted throughout the community. Prevention in about understanding the relationship between alcohol and complex psycho-social issues including aspects of history and culture. A range of prevention effort will be required including strategies aimed at the whole population, as well as be tip groups: school-age children and adolescents, women of child-bearing age, pregnant women, and high-risk women.⁶⁴ We have evidence of prevention strategies that reduce per capita consumption and the rate of harmful alcohol consumption.^{63, 65} and the full-spectrum of interventions need to be implemented in order to achieve the greatest impact.⁶³ It is also necessary to focus on preventing secondary harms in children affected with a FASD.

Prevention of FASD requires a holistic approach. When addressing the issue of alcohol and women's health or pregnancy, health professional stand policy makers should also consider other health, psychostocal, cultural, regulatory and economic factors.

Primary Provention

Primary prevention strategies to reduce the incidence of FASD need to focus not ally on women of childbearing age but also on the general population and be embedded in broader alcohol harm reduction strategies. Primary prevention measures include strategies to change individual behaviour, the community

"We must all be agents for 'responsible disturbance' in our community and end the dangers of drinking while pregnant, and identification and support must be provided to the people currently in our society who are affected".

attitudes and systems that support the current drinking culture and environment – all factors that influence how people consume alcohol.

Primary Prevention Recommendations:

Public Awareness and Policy Change

An integrated approach is required to reduce harmful drinking across the population that combines evidence-based social marketing initiatives with policy practices that influence the way alcohol is portrayed and is made available. This approach requires coordinated action nationally, statewide and locally for optimal

I am adopted and my mom died so no one will ever know when or how much or how often my mom drank. I just know I have to live with it.²

effect. It is recognised that a reduction in harmful drinking should result in a reduction of overall consumption of alcohol in the community. We would expect this would have a flow-on reduction of the incidence of FASD.

Recommendation 1: Provide public education and community action property responses to alcohol-related problems

- Co-ordinated community action to address local alcohol problems.
- Social marketing campaigns to discourage tolerance of harmful drinking in the general population.
- Targeted social marketing for females of child-bearing years, including pregnant women and their partners about the link of consuming alcohol when planning and during pregnancy.
- Provide access to pre-conception information to women of chint-bearing age regarding alcohol use
- Encourage the provision of education in schools addressing alcohol use and pregnancy.

Fitzroy Crossing Membe ity dentified harmful commu alc holuse and related problems going and requiring vention. With support the community identified initiatives capable of reducing these problems including alcohol control measures, such as a restriction on the sale of takeaway alcohol. The community has experienced significant health (both acute and chronic), community safety and social benefits.

- Culturally appropriate and acceptable strategies for the prevention of FAS/FASD that are informed by local communities.
- Develop strategies in conjunction with relevant Aboriginal organisations and the broader Aboriginal community.

Recommendation 2: Prevent harmful alcohol consumption through responsible supply and service of alcohol

- Enforcing laws that prohibit access to alcohol and drinking for those under the age of 18 years.
- Responsible alcohol service with enforcement of liquor licensing laws.
- Manage outlet density to prevent and reduce harmful drinking.
- Manage outlet trading hours to prevent and reduce harmful drinking.

The Norseman community undertook a community planning process, in which the Norseman Aboriginal community identified alcohol as the primary factor causing chronic disease and social problems. This has resulted in the development of a



- Tax alcohol on a volumetric basis and apply effective tax differentials on alcohol to reduce harmful drinking.
- Progressively eliminate alcohol advertising and price discounting.
- Include health warnings on alcohol labels, including warning about drinking during pregnancy.
- Support development and implementation of local alcohol management plans in communities.
- Manage access and supply of alcohol in unlicensed settings.

Recommendation 3: Reduce harmful alcohol consumption by youth by addressing risk factors and promoting protective factors and resilience

- Suitable school organisation and behaviour management to encourage positive interactions and development at school.
- Health promotion in schools, targeting the delayed uptake of alcohol by adolescents.
- Manage access to alcohol by young people in private settings and encourage adult supervision.

Recommendation 4: Promote healthy behaviour practices and pre-conception care for females of child bearing years including promotion of abstinence from alcohol prior to pregnancy

Establish protocols for health professionals to

- Advise females of child bearing years about the risks of harm from maternal alcohol consumption during pregnancy.
- Routinely screen all women of child bearing age using Audit-C to identify level of harmful drinking.
- Further assess alcohol and related risk factors for women identified as positive using Audit-C.
- Increase the use of brief interventions to address high-risk alcohol use.
- Refer appropriately to drug and alcohol services for assessment and intervention for women identified as having harmful patterns of alcohol use (see Appendix 6 for list of services).

Recommendation 5: Reduce unplanned pregnancy

Promote the use of brief interventions by health professionals which address both high-risk alcohol use and promote consistent use of contraception in women of childbearing age, particularly women with harmful patterns of drinking and alcohol dependence.



Develop strategies to promote the use of contraception and to improve the consistency of contraceptive use, including contraception prior to discharge from hospital post-natally.

- Educate and enlist men as partners in family planning.
- Develop strategies to promote communication between partners about the use of contraception.
- Implement evidence-based primary and secondary school drug and sex education.



 Increase the availability of relevant, culturally appropriate courses such as Nuts and Bolts, Core of Life and Mooditj.

Secondary Prevention

Secondary prevention strategies addressing the issue of FASD aim to reduce the risk of alcohol-related harm to the fetus. Strategies will generally be implemented by health professionals and aim to:

- prevent or minimise alcohol consumption by pregnant women
- routinely screen pregnant women for alcohol consumption
- identify and intervene with women who have harmful patterns of alcohol consumption.

Secondary Prevention Recommendations:

Recommendation 6: Improve access to antenatal and maternity services for disadvantaged groups

- Provide culturally appropriate antenatal and maternity strates.
- Engage the woman's family to provide support and use a woman-centred and family partnership model of care.
- Provide more antenatal care closer to where people live, including the use of outreach services.

Recommendation 7: Provide information to appregnant women and their families about substance use and the risks associated with alcohol use during pregnancy including the recommendation for abstinence.

Information should preferably be provided in the first trimester and include:

- Alcohol, other drugs and prevnancy ADF Australian Drug Foundation.
- NHMRC Australian Gridelines to reduce health risks from drinking alcohol (Guideline 4 – Pregnancy and Breastfeeding).
- TICHR Resource List (see Appendix 6).

Information provision and resources will need to take into account the issues of cultural sensitivity. Proguage and literacy.

Recommendation 8: Establish protocols for the use of brief interventions addressing baternal alcohol use during pregnancy

Refer to Recommendation 4 for more detail.

ecompendation 9: Increase collaboration between GPs, maternity and newborn ervice providers, alcohol and other drug services to ensure comprehensive drug har alcohol maternity services for all pregnant women, including those in rural and emote regions

- Develop protocols for appropriate referral to alcohol and other drug (AOD) counselling and treatment services for pregnant women identified as having an alcohol-related dependency.
- Develop protocols for referral for pregnant women from AOD counselling and treatment services to appropriate maternity services.



- Develop protocols for a multi-disciplinary inter-sectorial approach which supports these women over their life course.
- Link high-risk women in the antenatal period with community midwives, community health and welfare services to increase the likelihood of maintaining contact following delivery.

Tertiary Prevention

Tertiary prevention strategies target women who have a child with FASD and/or women with an alcohol-related dependency. Tertiary prevention strategies are generally implemented by health professionals and aim to:

- promote the health and wellbeing of the mother during and after pregnancy
- promote the health, wellbeing and development of the child
- address the mother's substance use problems and associated is
- prevent further alcohol-exposed pregnancies in women identified as having an alcohol-related dependency during pregnancy and women who have a child diagnosed with FASD.

Tertiary Prevention Recommendations:

Recommendation 10: Identify gaps in the provision of antenatal care for women with alcohol-related dependency and develop state wide protocols to ensure a streamlined process for accessing maternity services

- Identify barriers to accessing antenatal are and treatment by women with alcohol-related dependency, including personal, cultural and structural barriers.
- Develop strategies and protocols to address identified barriers.
- Develop protocols to address issues of equity and access to specialist services for pregnant women with alcohol-related dependency, particularly for pregnant women living in rural and remote areas.
- Maintain support for warmowho are unable to stop drinking during pregnancy and focus on gradual reduction in alcohol consumption and harmful patterns of drinking rather than solely on abstinence.

Recommendation: Screen for, and manage, alcohol withdrawal for pregnant women

- Implement routine screening of pregnant women who are dependent on alcohol for signs and symptoms of withdrawal.
- Develop state-wide protocols for the management of withdrawal during orgnancy.

Use CIWA-ar alcohol withdrawal tool on wards and departments in all maternity hospitals, in conjunction with the Next Step Clinical Advisory Service helpline (see Appendix 6).

It should be recognised that the sudden cessation of alcohol use in women with physical alcohol dependency carries significant risk and therefore expert supervision by a medical practitioner trained in addiction medicine is required.

Recommendation 12: Refer pregnant and post-partum women with alcohol-related dependency to comprehensive health services addressing parenting and child and family wellbeing



- Provision of appropriate follow up and support for women with alcohol-related dependency during their childbearing years including the prevention of subsequent alcohol affected pregnancies.
- obsolete for reference use only Discuss and encourage the use of long term contraception (e.g. Implanon) prior

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Key Supports for Implementing Prevention Recommendations:

- Incorporation of relevant prevention recommendations by key stakeholders into:
 - policies, procedures, and guidelines 0
 - practice guidelines 0
 - professional development; capacity and competency. 0
- Education and training programs for health professionals, and in-service training programs for staff (see section 10).
- Education of key stakeholders about the issue of FASD and prevention strategies relevant to their profession.
- Provision of alcohol and pregnancy resources for health professionals, we and the general community.
- grams, the second of the secon Monitoring and evaluation of implementation of policy, programs, purposes and the effectiveness of strategies (see section 11).

6. Screening/Early Detection

Criteria for a screening test are listed in Appendix 2.

Rationale for Screening for FASD

Fetal alcohol syndrome is the most common preventable, non-genetic cause of intellectual disability.⁶⁶ The broader spectrum of disability associated with exposure of the fetus to alcohol in pregnancy (FASD) involves considerable morbidity and costs to society. The effects of FAS/FASD occur in early childhood and persist throughout life.

Adverse outcomes are more likely to occur in adolescence and adulthood without intervention earlier in the course of the condition. Therefore, there is a window of opportunity in screening for FASD in early and middle childhood, in order to provide intervention and to prevent or minimise adverse outcomes. Identification of one child affected by FASD in the family also allows the opportunity for prevention of second and subsequent children being exposed to alcohol in

Adverse outcomes associated with FAS/FASD include:

- poor educational outcome
- mental health disorders
- social and relationship difficulties
- poor economic circumstances in adultho d
- law-preaking behaviour
- alcohor and drug use problems

pregnancy through maternal and family increations. However, there is no existing standardised screening test for FASD in Australia. Screening tests do exist for detecting developmental delay in childrood and for detecting behavioural and social/emotional difficulties in children, which may be markers for FASD but do not alert for the possibility of FASD.

Timing

In consideration of universal screening, there are discrete time points at which screening activity and occur in:

- women during pregnancy
- newboing
- early childhood or at enrolment in full-time education (age 4-6 years).

Targeteo Screening

anyeted screening involves identifying subocculations at high risk of the disorder. The ollowing list describes sub-populations potentially at high risk of FASD:

 Infants/children of mothers registered with the WA Newborn Drug and Alcohol Service, attending alcohol treatment services and those identified as using alcohol and/or other drugs. "It is easy to be the occasional, ministering angel. But it is not easy to live day in and day out with a child disabled by Fetal Alcohol Syndrome or Fetal Alcohol Effect".¹

- Babies that are small for gestational age and/or microcephalic.
- Infants/children referred to or in the care of the Department of Child Protection.



- Children referred to child development services or Child and Adolescent Mental Health Services, particularly those referred for difficulties with attention, behaviour and social/emotional development.
- Children registered with Disability Services Commission with a diagnosis of intellectual disability (ID) or vulnerable to ID, who do not have an established genetic etiology.
- Children and adolescents referred to Child and Adolescent Mental Health Services Complex Attention and Hyperactivity Disorders Service.

Consideration should also be given to screening:

- Children referred to school psychology services for learning and behavioural difficulties.
- Youth in juvenile justice settings.
- Regional communities identified as having high levels of alcohol computing.

Appendix 2 details the analysis for the following screening methods:

- Antenatal screening for alcohol consumption.
- Screening of newborns for fatty acid ethyl esters in mechanism.
- Screening of newborns by growth parameters.
- Measurement of growth parameters of infants and pro-schoolers by health professionals.
- Developmental screening in infancy.
- Screening by child health nurses using (PDS) and Ages and Stages Questionnaires (ASQ, ASQ-SE).
- Screening by digital facial photography or manual tools such as Palpable Fissure Length (PFL) ruler and p-philtrum guides and growth measurements.

Based on the analysis in Appendic 2, the following recommendations are made:

Recommendation 13: Implement opportunistic screening for alcohol consumption for all women of child-bearing age and the use of brief interventions where indicated

Recommendation 4: Implement universal screening in pregnancy (first antenatal visit and each any ster) and the use of brief interventions where indicated

- Use of estimated self-report questionnaire (Audit-C) administered by health professionals (see Appendix 4).
- brief interventions where indicated (see section 5, recommendation 4).
- Seening and intervention tools will need to take into account cultural sensitivity, language and literacy.

Recommendation 15: Implement the routine collection of data on alcohol use during pregnancy for the Maternity and Child Health Information Division with annual reporting in the WA Perinatal Statistics Report

Quantifying maternal alcohol use in each trimester will aid in the implementation of health promotion and prevention strategies, identification of high-risk pregnancies, and early intervention for both affected infants and women requiring referral for further management.



Recommendation 16: Identify at risk newborns and children for further screening and possible FASD assessment

Prospective active case ascertainment would occur through multi-stage population screening. The first step is the identification of children at risk including:

- Newborns and children of women with alcohol-related dependency or women who report alcohol use in pregnancy.
- Newborns with abnormal growth parameters, including small for gestational and/or microcephaly.

In the second stage infants with identified risk factors, would be invited to attend the child health clinic for developmental screening at a specified age, e.g. 18 norths. Children with developmental concerns would then be referred for further assessment.

Targeted screening would occur for selected sub-populations including:

- Children referred to the CDS and other child developmental services for developmental delay. (In this context the initial screeping method would be – the mothers of all children who attend CDS participate in clinical interview and are asked about their alcohol consumption in program. Those who screen positive are referred for further screening).
- Siblings of identified cases of FASD.
- Other at risk groups (see below):
 - children under the care of DC
 - children of mothers attending scohol treatment services
 - youth in juvenile justice settings
 - children from regional areas and communities identified as having high levels of alcohol consumption.

The screening method will vary according to the characteristics of the target population and the health care setting.

Further screening and identification of other risk factors will usually be required before proceeding to ull FASD assessment.

Recommendation 17: Refer children with suspected FASD to appropriate assessment and intervention services

Induce identified FASD risk factors in referrals from child health nurses and uppers to the CDS or other appropriate service.

Accommendation 18: Initiate consultation by Department of Health with Department of Health and Ageing, Divisions of General Practice and the Aboriginal Health Council of WA to consider the incorporation of screening for FASD into Medicare-funded child health checks and to develop clinical pathways and referral protocols

Based on the analysis of different screening methods it is recommended that the following screening is not implemented:

- universal screening by digital facial photography
- universal newborn screening by meconium analysis.



Children in the Care of the Department for Child Protection

Children in the care of the Department for Child Protection are a recognised high risk group for FASD.

A collaborative trial has commenced between Department for Health and DCP to improve health surveillance and health care for children in the care of DCP in two metropolitan and two rural areas. As part of the project every child who is newly placed into care and is between the ages of birth and school entry will receive a Child Health Nurse screening assessment, medical assessment by general practitioner and dental examination. The children will also be required to have a annual health care plan. School aged children will be assessed by School Health Nurses for social and emotional difficulties using the Strengths and Difficulties Questionnaire.

Recommendation 19: Include screening for FASD in child health norse screening assessments of children in the care of the Department for Child Protection

 Use a combination of assessment of growth parameters and developmental screening and ante-natal exposure to alcohol.

Children of Mothers Attending Alcohol Treatment Services

Recommendation 20: Develop clinical pathways be screening and/or assessment of children of mothers attending drug and alcohol seatment services

- Ensure collaboration between drug and alcohol treatment services and CACH and WACHS.
- Refer children under 6 years old to a local community child health nurse for developmental screening and referral as necessary.

Youth in Juvenile Justice Settings

Recommendation 21: Work with magistrates and juvenile justice officers to support potential FASD clients

- Develop apportate FASD identification processes within juvenile justice.
- Develop PASD referral pathways for appropriate cases for multi-disciplinary assessment.

Regional Theas and Communities Identified as Having High Levels of Alcohol Consumption

Several communities across Western Australia have self-identified as having high layers of alcohol consumption. Community members have raised concerns about he high prevalence of FASD across generations and its impact on individuals and the community. These communities have developed their own resources and strategies to address alcohol consumption and prevention of FASD (see above).

Recommendation 22: Ensure FASD education resources and services are appropriate for individual communities

 Work with community leaders to raise awareness and develop education resources for FASD appropriate to their local community.



 Work with community leaders to develop screening and diagnostic services for FASD appropriate to their local community.

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7. Diagnosis

Children with FASD may present with a range of symptoms and impairments in development, learning and behaviour. Some of the symptoms related to neuropsychological impairment may be present in early childhood, while other

symptoms may be recognised only after the commencement of formal education.

These symptoms may be attributed to other disorders such as intellectual disability, learning difficulties, Attention Deficit Hyperactivity Disorder or Conduct Disorder. You cannot see my disability on the outside, I like to make myself look pretty and like to wear cool clothes like the other kids. People seem to notice me and I stand out in a crowd. I laugh loudly, walk loudly and talk roadly. I like a good time.²

There is no single internationally accepted

classification system for FASD. However, the two dominant classification systems, both originating in North America, are the Hoyme revised Institute of Medicine criteria and the University of Washington 4-digit diagnostic code. Given the University of Washington system is well evaluated, multi-disciplinary and some WA Health staff are already trained in this method, it is recommended that this diagnosis system be adopted across WA.

Common to the different classification systems for CASD is the need to assess characteristics of growth, facial features, neurological structure and function and alcohol exposure in pregnancy. Medical and varsing professionals can provide screening and initial assessment of most of bese characteristics. There is international agreement that diagnosis equires assessment, using standardised assessment tools, by a multi-disciplinary team of nursing, medical and allied health professionals.

Metropolitan Diagnostic Servic

A multi-disciplinary team should be developed that includes FASD accredited paediatricians and allied health professionals including social work, psychology, speech pathology and occupational therapy. This team would offer a diagnostic service to children multiple for the Child Development Service (CDS) with research support from tertian institutions. Processes for joint assessment of children and adolescents and collaborative case management, will be developed between the CDS and other relevant health services, including the Child and Adolescent Mental Health Service and the Neurosciences Unit, and external agencies, such as the Department of Education and Training. FASD is a lifelong condition and there are undervices diffected adults in our community. However, at this stage there is no partier a formal adult diagnostic service. This doesn't preclude the diagnosis of FASD in adults by health professionals.

Recommendation 23: Develop a multi-disciplinary FASD diagnostic service for children within the Child Development Service

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Recommendation 24: Develop clinical pathways for joint FASD assessment with other relevant health services and agencies

Eligibility for the Child Development Service

The eligibility criteria for the Child Development Service include:

- The child is aged between 0 and 16 years.
- The child either has symptoms of developmental delay or is at risk of developmental delay/disorder in one or more of the following areas:
 - o speech/language development
 - o social/emotional development
 - o motor skills, including fine and gross motor skills
 - o attention skills, learning and behaviour.

Indicators for FASD Diagnostic Team Assessment (within the Child Development Service)

- The child meets eligibility criteria for the Child Development Service AND any of the following (adapted from Center for Disease Control PAS referral guidelines)7:
 - There is any report of concern by a parent or baregiver (foster or adoptive parent or DCP caseworker) that the child bas or might have FAS/FASD.
 - There is known prenatal alcoholexocute in the high-risk range (i.e. 7 or more drinks per week or 4 or more trinks in one sitting on multiple occasions, or both).
 - One or more facial features are present in addition to growth deficits in height or weight, or both.
 - All three facial features are present.
 - Positive screening result (see section 6).

Clinical Pathways

Given the current low rate of identification of FASD it is important to raise awareness in health and other overnment departments and agencies and if appropriate to develop joint plate cos for referral for FASD diagnostic services.

Figure 5 illustrates the process from referral to diagnostic assessment within the Child Development Service (CDS). The FASD Diagnostic Team Coordinator will process referrals and obtain and collate all relevant information prior to clinical assessment. This information includes:

birth records

growth records

- history of out-of-home care if relevant
- school reports
- medical and allied health assessment reports.

By collecting this prior information the multi-disciplinary team can more effectively plan the assessment process and avoid duplication. The FASD Diagnostic Team Coordinator also provides a point of contact for families and referees. The clinical pathway includes a decision point related to the age of the child.



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If a child is already attending formal education and no previous neuro-psychological assessment has been performed, initial psychometric assessment by a Department of Education and Training educational psychologist should be considered.

For children of any age, the service would offer initial contact by the team social worker and/or other CDS clinician. The continuing role of the social worker (or other clinician) includes:

- assessment of the family's goals in seeking diagnosis
- assessment of the family's preparedness to accept a diagnosis
- current family circumstances
- parental perceptions of the child's strengths and difficulties
- assessment of stresses and challenges for the family
- existing support networks and community services.

If the family includes the birth mother, the social worker may also assess the mother's attitudes and behaviours in relation to alcohol consumption in pregnancy, current drug and alcohol use and need for professional support for alcohol rehabilitation. It is recognised that the diagnosis of FAS/FAStass likely to provoke reactions of guilt and grief in the parent and the social worker's role also involves establishing a relationship of trust and respect and surporting the parent through the assessment process. If families are from Indigenous of CALD backgrounds, the team would also engage a culturally appropriate health worker to support the family in engaging with the diagnostic service and to assist the health professionals in ensuring cultural security throughout the assessment process.

The next step in the diagnostic process is assessment by the team paediatrician to identify whether there are sufficient clinical indicators for full FASD diagnostic team assessment.

For children older than 6 years, neuropsychology assessment is essential in order to examine the functional neurological deficits associated with FAS/FASD. Therefore, children older than 6 years would be referred to the Neurosciences Unit, Graylands Hospital. The clinical pathway proposes that the Child Development Service and Neurosciences Unit adopt a process of collaborative case management for children with FASD. Similar models of joint assessment and collaborative case management could be developed with other service providers such as Child and Adolescent Mental Health Services (CAMHS).

Rural and Remote Service Delivery

It is recognised that some some rural and remote communities have a high provalence of FASD and have limited health and developmental services due to their tempteness. This offers a significant challenge to the provision of diagnostic and herapeutic services. Models of service delivery to rural and remote areas could include:

- Workforce training and development in regional centres to provide a local service. This should be prioritised according to level of need, ie according to established or estimated prevalence of FASD in local communities.
- Scheduled rural visits by a metropolitan-based team with the opportunity of assessing whole subpopulations within a short time period and providing education and support to local services. Involvement of the local health service



providers in the visiting team's assessment process will enable building of local expertise.

Telehealth models for individual assessment.

Recommendation 25: Provide workforce training and development in FASD diagnosis for staff in regional centres

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CDS Clinical pathway for diagnosis of Fetal Alcohol Spectrum Disorder

Figure 4: CDS clinical pathway for diagnosis of FASD



Therapy/Intervention/Care

The principles of management have been described in a recent systematic review of FASD.⁷ Although there were no clear conclusions that could be drawn with regard to specific interventions, current guidelines discussed the importance of early intervention and effective management strategies to minimise the effect of primary disabilities and prevent secondary disabilities.

"..Individuals with FASD benefit from a broad management plan, which requires the support of clinical staff, caregivers and teachers. Individuals need access to multiple services (e.g. physical, occupational, speech, behavioural, mental health). Older children need practical interventions such as improving skills of daily living, specific job skills and money management. There was insuficient evidence in the literature to recommend any specific management subtegres."⁷

This review concluded that there was broad agreement in the literature of the need for multi-disciplinary teams in order to ensure optimal management of individuals with FASD. The review also recognised that the specific theolilities experienced by individuals with FASD can vary significantly and consequently each individual requires a personalised management program. It is recommended that assessment is undertaken as early as possible in life and repeated at pivotal developmental stages and transition periods.

Other studies have highlighted the need for extended support for families to provide a stable home environment and parenting strategies to promote child and family functioning and manage problem behaviours. In addition they have recommended working with the mothers to prevent further affected pregnancies as an integral part of treatment beyond the standardised prevention mechanisms.

There are obtain complex social and associated invironmental factors which have a number of implications for treatment of children with FASD⁶⁷. Comobile conditions of domestic violence, accord and other substance lependence in the mother and extended family, financial implications

's not something you can do on the side – it's a full life commitment. They don't accompany us on our life's journey, they sweep us off the path and down their own rocky roads with a flash flood. We grasp at sandbars along the way; find temporary high ground only to be swept away again by the tidal wave of FASD. Our consolation is that, together, this child might survive those rapids. Alone, they drown along with the sorrows of their birth mothers in the alcohol that has condemned them. Can we teach them to swim? Maybe. Can we keep them alive? Maybe. Can we let go and watch them drown alone? Impossible. Claudia Barker, Bastrop, Texas.⁵

related to parental alcohol abuse and/or disability and/or parenting a child with disability are all important issues to consider in developing treatment options. Important points raised included:

Matching developmental needs with treatment interventions and adjusting this over time.

- Ensuring that newborns are monitored and managed for the effects of substance withdrawal.
- Providing specific attention and management of sensory issues, sleeping, feeding and nutrition, motor problems, physical abnormalities, co-morbid genetic, mental health and other disorders.
- Assessing and enhancing the quality of the family/care-giving environment and promoting positive attachment.
- Considering the child's wellbeing and safety including the risks associated with impairment of parents/carers due to substance use, intoxication or domestic violence.
- Providing support for parents/carers through advocacy groups.
- Providing multi-systemic interventions including day care, community poprt, friendship networks.

A recent review of interventions for children with FASD looked at five intervative research projects. Although the interventions were diverse a number of consistent basic ingredients were common to their success:

- Parent education or training that is built into the general hernework guiding all the studies.
- Explicit instruction of the affected children in order to develop new skills.
- Individualised and targeted interventions specific to the deficits among children with FASD can be implemented within a framework of current community services typically available.68

Data from a 2001 Australian Paediatric Serveillance Unit report⁶⁹ suggests that Australian children with FASD already use a range of specialist paediatric, child development, disability, community, remedial education, respite and psychological medicine services, however many children have not yet been diagnosed and treatments are not specific to minimum with FASD and are not co-ordinated.

Recommendation 27: Map referral pathways, existing clinical services and family support to identify gaps and develop additional resources as required

Recommendator 28: Develop and implement treatment programs that support the child and strengthen their environment and support systems in order to maximise the child's potental as well as modify secondary effects

- Provide therapeutic services and treatment options that are:
 - Individualised, evidence-informed, multi-modal (addressing attitudes, behaviours, cognition and environment)
 - multi-systemic (including multi-agency care, consultation and advocacy) in all relevant environmental settings
 - culturally appropriate and developed in collaboration with families and communities
- Iocal, accessible and based on a care co-ordination model.
- Ensure access to appropriate early childhood education and developmental services, as well as behavioural and mental health services.



Provide a supportive environment for people with FASD and their families through promoting greater awareness of FASD among the general community, obsolete for reference use only and among relevant service providers.



8. Advocacy/Partnerships/Coordination

In recognising the need for an inter-agency approach to the prevention, diagnosis and management of FASD, the Department of Health endorses collaboration and partnerships with other agencies, organisations and stakeholders. Primary, secondary and tertiary prevention efforts provide first line defence against the effects of alcohol in pregnancy and secondary disorders can be managed more effectively with early intervention. The health, education and justice systems, communities, employers and individuals all play a role in the effective prevention, detection, intervention and management of FASD.

The aim is to build on expertise, create linkages and strong partnerships and provide opportunities for sharing information and evidence based practice in all screes. The focus should be on prevention, early intervention, meeting current needs of people with FASD, and strengthening and expanding systems of support, services and resources.

The principles underpinning successful collaboration and participations include:

- leadership
- mutual respect for respective agency roles and expertise
- commitment and active participation
- information management and exchange.

Recommendation 29: Form an inter-agency (ASD strategy group supported by a reference group

The strategy group would be a small strategically-focussed group. Its membership would comprise senior managers from Government agencies primarily responsible for responding to FASD. These agencies should include the Departments of Education, Health, Communities, Indigenous Affairs and Child Protection; Disability Services Commission; and the Drug and Alcohol Office. The terms of reference for this group would include to:

- Develop and coordinate an across Government statewide plan for FASD.
- Monitor and support the implementation of the FASD Model of Care recommendations.
- Develop communications plan to inform all identified stakeholders of the policies, guidelines and activities of each agency in relation to FAS/FASD management.
 - Beview and provide recommendations on policy development related to EXS/FASD.

Agree on inter-agency referral pathways and protocols for FASD. Facilitate the exchange of information between identified stakeholders on activities and advice of their policies, guidelines and activities in relation to FAS/FASD management.

- Respond to prevalence data and clinical reports indicating high or increasing rates of FASD at a community/regional level with whole of government mechanisms that can instigate timely interventions (eg supply reduction and community education)
- Consider eligibility for funded school support for children diagnosed with FASD.



Develop generic education resources for service providers and people working with FASD and their families. These resources need to be culturally relevant.

A reference group should be formed to seek comment and provide feedback about issues on an as-needs basis. The suggested list of reference group members is listed in Appendix 2.

Many children suspected of having FASD may be identified by other agencies. These children may require diagnostic assessment and referral to WA Health. Recommendations to other agencies regarding potential referrals to WA Health include:

- Children under the age of 12 years with a query diagnosis of FASD are best referred to child development services or visiting paediatric services for rural and remote patients) for formal assessment.
- Adolescents with a possible diagnosis of FASD would be best as sed by the , c .euro-Pe tor reterent to beolete Child and Adolescent Mental Health Service and their Complex Attention and Hyperactivity Disorders Service.
 - Adult clients would be best served through the Neuro-Psychiatric Service of the Adult Mental Health Service



9. Workforce and Professional Development/Training and Education

There is a recognised lack of knowledge of FASD by health professionals, poor identification of mothers at risk and children affected and limited capacity and competency of the health workforce to deliver identified prevention strategies and therapy. Therefore, training and education of all relevant health professionals, trainees and students should be a major priority. Education needs to be available multiple levels, including under-graduate, post-graduate and in-service training programs.

Recommendation 30: Ensure all relevant health professionals receive training and education on alcohol use, FASD and supporting healthy behaviour change

Health professionals for whom this training would be most relevant inque

- antenatal and maternity care providers including midwives, general practitioners, obstetricians and others
- child health nurses and school health nurses
- child development service providers including allighteenth professionals
- paediatricians and neonatologists
- Aboriginal health workers
- health promotion officers
- drug and alcohol service providers.

Education and training programs should include

- alcohol use patterns
- harmful alcohol consumption and its identification and prevention
- alcohol and pregnance
- impact of FASD on individuals and families
- screening for alcohobuse in women of child-bearing age and during pregnancy
- brief interventions for alcohol consumption
- appropriate extral processes for both women and infants/children at risk
- FASD prevention, screening, diagnosis and therapy/intervention care

Support for staff providing services for families affected by FASD:

Powera dedicated support structure for generalist health staff by specialists with expertise in FASD.



10. Monitoring, Evaluation and Surveillance

Information Systems and Data Collection

Research within WA and Australia demonstrates significant gaps in the capacity to prevent, screen, diagnose and treat the clinical manifestations encompassed by FASD. Continued prospective and systematic recording of information within services established to provide prevention, screening, diagnosis and therapeutic services for FASD will identify closure of clinical gaps, highlight where gaps in care persist, and provide evidence to review and modify services to maintain best practice.

There is already a capacity for confidential data within and across government sectors to be ethically linked and analysed, but ideally, children with FASL would benefit from an agreed and dedicated system allowing inter-sectorial care linkage which will provide evidence for best practice in all aspects of care and prevention. Ongoing research into FASD within health, together with partner agencies and across government sectors, will ensure the model of care within each sector is well informed to meet the diverse requirements of what is really a novel patient group.

The lifelong care of children with FASD may see the punction care shift from one sector to another, but each sector provides important information and insight into the strengths and difficulties specific for each individual Developing approved channels of agreed and confidential communication between health, education, child protection and justice sectors for any child diagnosed within the spectrum of FASD would assist in optimal care for these individuals across their lifespan. Embedded within the process of sharing confidential mormation would be a remit to allow specific indices to be collated within a data linkage dedicated to auditing the physical and psychological health, educational and social needs of an individual with FASD.



Recommendation 32: Develop data linkage ability between sectors to record, evaluate an state the health and other needs and service access of individuals with FASD

In order to naintain a best practise model of care for FASD there needs to be:

Sestematic prospective data collection of information about alcohol use for every pregnancy.

Systematic retrospective data collection of information about alcohol use in pregnancy for every child identified with a developmental disability.

- Systematic recording of FASD as a distinct diagnostic category.
- Systematic reporting of FASD to the birth defects registry.



At Risk Communities

Although Aboriginal communities have been previously identified as having a higher prevalence of FASD, international researchers have cautioned that before it can be concluded that Aboriginal children are at an increased risk of being born with FAS/ARBEs, important questions should be addressed. Research examining how demographic, socio-economic and socio-cultural factors may be related to an increased risk of FAS/ARBEs for some Aboriginal groups needs to be conducted.⁷⁰ Furthermore, obtaining an accurate measurement of the prevalence of FAS/ARBEs in a given region involves the study of every family and child or, at least, selecting a representative sample from the region on which to carry out screening.

Recommendation 33: Undertake further research to more accurately determine the to the terminal of ter prevalence of FASD in specific communities/regions and monitor char

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12. Glossary

	Alcohol Related Birth Effects
ARND	alcohol related neuro-developmental disorders
Apgar	Apgar assesses the health of newborn children immediately after birth and is determined by evaluating the newborn baby on five criteria on a scale from zero to two then summing up the values to give a resulting Apgar score which ranges from zero to ten. The criteria are colour, heart rate, grimace, activity and resuration.
AOD	Alcohol and other drug
CALD	Culturally and Linguistically Diverse
CACH	Child and Adolescent Community Nearth
CAMHS	Child and Adolescent Mentar Nealth Service
CDS	Child Development Server
FAS	Fetal Alcohol Syndrom
FAE	Fetal alcohol effects
FASD	Fetal Alcohol Spectrum Disorder
Harmful drinking	Harmfur drinking is defined as drinking at levels that are likely to sause significant injury or ill health
Microcephalic	Having an abnormally small head – head circumference less than the 3 rd centile for gestation/age
WACHS	WA Country Health Service
	Western Australia



13. Appendices

Appendix One: Summary List of Recommendations

Below is a list of the recommendations listed in this Model of Care. However the recommendations should be read in conjunction with the associated text within the main document as this contains important details.

Recommendation 1:	Provide public education and community action to support responses to alcohol-related problems
Recommendation 2:	Prevent harmful alcohol consumption through responsible supply and service of alcohol
Recommendation 3:	Reduce harmful alcohol consumption by youth by addressing risk factors and promoting protective factors and resilience
Recommendation 4:	Promote healthy behaviour practices and pre-conception care for females of child bearing years including promotion of abstinence from acohol prior to pregnancy
Recommendation 5:	Reduce unplanned prechancy
Recommendation 6:	Improve access to entenatal and maternity services for disadvantageo group
Recommendation 7:	Provide information to all pregnant women and their families about substance use and the risks associated with alcohol use during pregnancy including the recommendation for abstinence
Recommendation 8:	actabilish protocols for the use of brief interventions addressing maternal alcohol use during pregnancy
Recommendation 9:	Increase collaboration between GPs, maternity and newborn service providers, alcohol and other drug services to ensure comprehensive drug and alcohol maternity services for all pregnant women, including those in rural and remote regions
Recommendation 10:	Identify gaps in the provision of antenatal care for women with alcohol-related dependency and develop state-wide protocols to ensure a streamlined process for accessing maternity services
Recommendation 11:	Screen for, and manage, alcohol withdrawal for pregnant women
Recommendation 12:	Refer pregnant and post-partum women with alcohol- related dependency to comprehensive health services addressing parenting and child and family wellbeing



Recommendation 13:	Implement opportunistic screening for alcohol consumption for all women of child-bearing age and the use of brief interventions where indicated
Recommendation 14:	Implement universal screening in pregnancy (first antenatal visit and each trimester) and the use of brief interventions where indicated
Recommendation 15:	Implement the routine collection of data on alcohol use during pregnancy for the Maternity and Child Health Information Division with annual reporting in the WA Perinatal Statistics Report
Recommendation 16:	Identify at risk newborns and children for further screening and possible FASD assessment
Recommendation 17:	Refer children with suspected FASD to appropriate assessment and intervention services
Recommendation 18:	Initiate consultation by Department of Health with Department of Health and Ageng, Divisions of General Practice and the Aboriginal Health Council of WA to consider the incorporation of screening for FASD into Medicare-funded child health checks and to develop clinical pathways and referral protocols
Recommendation 19:	Include screening for FASD in child health nurse screening assessments of children in the care of the Department for Child Protection
Recommendation 20:	Develop clinical pathways for screening and/or as resument of children of mothers attending drug and acoust treatment services
Recommendation 21:	Work with magistrates and juvenile justice officers to support potential FASD clients
Recommendation 22	Ensure FASD education resources and services are appropriate for individual communities
Recommendation 23:	Develop a multi-disciplinary FASD diagnostic service for children within the Child Development Service
Recommendation 24:	Develop clinical pathways for joint FASD assessment with other relevant health services and agencies
Recommendation 25:	Provide workforce training and development in FASD diagnosis for staff in regional centre
Recommendation 26:	Provide scheduled visits and use of telehealth by metropolitan based FASD assessment team to support regional centres
Recommendation 27:	Map referral pathways, existing clinical services and family support to identify gaps and develop additional resources as required



	the child and strengthen their environment and support systems in order to maximise the child's potential as well as modify secondary effects
Recommendation 29:	Form an inter-agency FASD steering group supported by a reference group
Recommendation 30:	Ensure all relevant health professionals receive training and education on alcohol use, FASD and supporting healthy behaviour change
Recommendation 31:	Develop approved channels of agreed and confidential communication between sectors for any child discussed with FASD
Recommendation 32:	Develop data linkage ability between sectors to record, evaluate and share the health and other needs and service access of individuals with TASD
Recommendation 33:	Undertake further research to nore accurately determine the prevalence of FASD in specific communities/regions and monitor changes in prevalence over time.
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Appendix Two: Criteria for a Screening Test

- These criteria describe both the selection of a disease/condition, which may be appropriate for screening and the criteria for ranking the desirability/appropriateness of a screening method.
- The disease/condition selected should be of moderate to high severity i.e. associated with high risk of poor outcome if undetected.
- A population at risk should be identified.
- The natural history of the disease should be understood.
- There must be a sufficient time lag between the onset of the disease and the development of symptoms to allow a "window of opportunity" for screening.
- A screening test has been developed.
- Screening test method needs to be both sensitive and specific, to ensure a minimum number of false positive and false negative screening results.
- The screening method should be acceptable to the population.
- The financial costs of screening should compare favourably to the financial costs of treating the disease, if undetected, and its consequences.
- There should be facilities for assessment, diagross and rehabilitation.
- Treatment/intervention following early detection of disease needs to be available, accessible, acceptable and effective.
- There should be sufficient resources and processes for follow-up of all positive screen results in a timely manner.
- Screening programs should be a continuing process.



Screening analysis

Universal screening methods

Antenatal screening for alcohol consumption

Methods include audit tools and self-report screening questionnaires e.g. T-ACE, TWEAK.

Advantages

- Opportunity to provide support and intervention in pregnancy to reduce alcohol consumption
- Identification of at-risk infants at birth and opportunities for early intervention and prevention
- Low cost
- Easy to use
- Culturally appropriate
- Strong evidence-base

Disadvantages

- Expertise and sensitivity required to obtain reliable information from dist
- Potential stigma for women influencing health care in prognancy
- Training and dissemination of information to health work orce is required
- Limited accessibility to support services for progrant women with substance abuse issues in regional areas

Screening of newborns for Fatty acid ethyl esters i peconium

Advantages

- There is a major advantage in the potential to identify individuals early in the course of FASD, therefore maximizing the opportunities for early intervention and prevention of subsequent alcohol-exposed pregnancies.
- General population already accepts universal neonatal screening for biological markets of disease by blood sampling (Cuttore and metabolic screening (Streening))
- Neonales usually remain in health care settings for 24 hours, which is the use period required for most marks to pass meconium.

iceo antages

- The technology required for meconium testing is not available in pathology facilities at the Women's and Children's Health Services.
- Health professionals in both public and private settings would require training in meconium sampling and the screening protocol.
- Additional laboratory costs involved in meconium testing, which warrants cost-benefit analysis.
- Ethical considerations required in obtaining informed consent from parents.

sceening of newborns via Linkage of a potential FASD database with Midwives lotification Database

Advantages

 There is a major advantage in the potential to identify individuals early in the course of FASD, therefore maximizing the opportunities for early intervention and prevention of

Disadvantages

 Screen positive criteria of small-forgestational age will be associated with high sensitivity for FAS, but low specificity and therefore, low positive predictive value. The screening test



subsequent alcohol-exposed pregnancies.

- Collection of data by midwives already occurs throughout the state as a standard practice. Data recorded includes gestation, birth weight, length and birth head circumference – therefore, there would be minimal additional cost to achieve improved data linkage and detection of screenpositive cases.
- Linkage would allow identification of infants <2500g, SGA or whose birth head circumference was <3rd C adjusted for gestation (microcephaly). These are biomarkers for FAS.

Infant and Preschool screening methods

may not show high sensitivity for FASD.

- Screen positive criteria of congenital microcephaly will be associated with high sensitivity, but lower specificity. This criterion may not have high sensitivity for FASD.
- The screening pathway will require additional resources for follow-up of both true and false-positive individuals, and training of the red cal workforce in diagnosis of FAS.

Measurement of growth parameters by health professionals. Screen-positive defined as height, weight or head circumference below the 10th C.

Advantages

- Desirability of identifying individuals early in the course of the condition.
- Tests are easy to perform.
- Screening method is likely to have high acceptability by the general population as it is not associated with adverse effects for the child and is a low cost test.
- Sensitivity of using growth deficiency as a marker of FAS is likely to be high.
- Possibility of hoking this activity to the infant innurl sation schedule for contact at 12-18 months of age and at 4 years or with the Medicare funded while health checks (current items include an annual health check for indigenous children and a 4 year old health check by general practitioners).

Disativantages

- the cut-off value of the growth below the 10th C will be associated with low specificity for FAS.
- Additional resources are required for follow-up of both true and false-positive cases.
- The criterion of growth deficiency may not be present in FASD.
- Detection of FAS at 4 years is less desirable than in infancy due to missed opportunities for early intervention and secondary prevention, however, still more desirable than detection at an older age due to the opportunity for appropriate educational intervention, secondary prevention and family support.

Developmental screening in infancy

Methods include the use of parent questionnaires such as the Parent Evaluation of Developmental Status (PEDS), Ages and Stages Questionnaire (ASQ 0-6years) and the Ages and Stages Social-Emotional Questionnaire (ASQ-SE).

Advantages

Disadvantages



- Desirability of identifying individuals early in the course of the condition.
- Tests are easy to perform.
- Screening method is likely to have high acceptability by the general population as it is not associated with adverse effects for the child and is a low cost test.
- Child Health nurse workforce has already received training in administering these screening tools.
- Child and Adolescent Community Health is currently implementing screening using the PEDS questionnaire for all children at age 3-4 months, 8 months, 18 months, 3 years and again at school entry (4-6 years). Children who screen positive are then offered second stage screening with the ASQ (0-6 years).
- Referral pathways already exist for further assessment of screen positive children by Child Development Services.

- While there is a recommended Universal Contact Schedule (2006) for infant visits to Child Health Nurses, the program is voluntary and has low participation.
- Screening instrument is non-specific for FASD.
- Access to Child Health Nurses may be limited in some regional and remote areas.
- The screening instrument (ASCOD) has not been adapted for in indigenous communities

Screening in Early Childhood for development difficulties/delays:

Screening of children on enrolment in full-time education (age 5 years):

Screening by child health rurses using the PEDS and the Ages and Stages questionnaires.

Advantages

- High proportion of population comply with computed concentration.
- Identifies Children early in educational course in order to program educational interventions.
- topa sensitivity for screening instrument.

High acceptability – screening by Child Health Nurses already accepted for vision/hearing. Disadvantages

erence

- Failure to identify children before 4 ½
 5 years misses opportunities for early developmental intervention.
- Also may miss opportunity to prevent heavy alcohol consumption in subsequent pregnancies if pregnancy spacing is at intervals less than 4 years.
- Ages and Stages screening tool requires translation into languages other than English.
- Paper based questionnaire may not be suitable for parents with low literacy skills.
- Screening tool is non-specific for FASD.



 Number of positive screens may overwhelm child development services and diagnostic services.

Screening by digital facial photography and growth measurements

Advantages

- Facial features are highly specific for FAS.
- Non-invasive medical investigation.
- Likely to be acceptable to parents.
- Relatively low expertise required to take photos.
- Screening instrument has proven high sensitivity and specificity in a high-risk population.
- Screening could be incorporated into a school entry health assessment by the school health nurse.
- Timing of screening is early in the child's educational course, and therefore, diagnosis at this stage would allow appropriate educational intervention.

Disadvantages

- Costs: equipment costs for digital cameras.
- Staff would require training in techniques of digital photograpity.
- Time required for analysis of photos by paediatrician.
- Unknown cultural security for Indigenous and CALD subpopulations.
- The acceptability of digital facial photography in low-risk populations is unknown
- Infrastructure required for storage of data
 - Lively to miss broader spectrum of FASD.
 - Problems with lack of ethnic norms (e.g. Australian Indigenous subpopulation).

Appendix Three: FASD Reference Group List

- Aboriginal Community Controlled Health Organisations (ACCHOs)
- Commissioner for Children and Young People
- Consumers including the birth parents/carers/individuals with FASD
- **Department for Child Protection**
- **Department for Communities**
- **Department of Corrective Services**
- Department of Education and Training
- Department of Health relevant health services*
- Department of Housing
- Department of Justice
- **Disability Services Commission**
- **Divisions of General Practice**
- Education and research institutions
- Employment service providers
- **Foster Carers Association**
- Local government authorities
- Non government agencies
- terence use on the second Ord Valley Aboriginal Health Service NSD Project
- Other private and commercial organizations as identified
- Private health practitioners
- WA Liquor Licensing Authority

*Department of Health services:

- Statewide Maternity and Newborn Services, Obstetricians, Midwives, Maternity Hospital
- Icohol Office, including community drug service teams
- Child and Adolescent Health Service
- Country Health Service Population Health Unit
 - Office of Aboriginal Health
 - Mental Health Services



Appendix Four: Audit-C Screening Tool

Sourced from the WA Drug and Alcohol Office (WA Health)

	T-C Alcohol Fach of the	Screen	ard drink		
					S
Full Strength Beer 285ml Middy 4.9% Alc./Vol	Mid Strength I 375ml 3.5% Alc./Ve	Beer	Spirit Nip 30ml 40% Ale /Vo	Sm 129	all Serve I f Wine 100mL % Alc./Vol
Please tick the box If your answer falls bet	next to your answer. ween two boxes, tick (the box to your rich	IT P		
Male Female Un	der 20 20-29 3		50-59	0-69	70+
1. How often do you	I have a drink containing	s'sohol?	_		SCONE
	r less 4 til es a monthly	2 to 3 times a week	4 or more times a week		
2. How many 'stand when you are dri	lard' drinks containing al	cohol do you have	e on a typical day	y	
1 or 2	or 4 5 or 6	7 to 9	10 or more		
3. How often do you	have six or more stand	ard drinks on one	occasion?		
	ess often in monthly nan nonthly	weekly	daily or almost daily		
$\hat{\boldsymbol{b}}$	Other com	mon drink s	ervings	TOTAL	
	Wine	-2. R.I		ICHI BEZZ	aine -
1.5 drinks 36 Alcoholic Soda Cas	drinks 1.5 drink sk Wine Full Strengt	ks 24 drin n Beer Bottle of S	ks 0.8 Spirits Lig	drinks ht Beer	7 drinks Bottle of Wine
				4 - 4111L	1 - 0 / I I I I

How to score and interpret the AUDIT C

AUDIT C is a short version of the World Health Organisation Alcohol Use Disorders Identification Test (AUDIT). AUDIT C is an effective (reliable) screening tool for detecting risky or high risk drinking patterns.

Scoring Audit C

- The AUDIT C questions are scored from left to right
- The questions are scored on a five-point scale from 0, 1, 2, 3, and 4.
- Record the score for each question in the score box on the right even if it is a zero (0) score.
- Add each score then record a total score in the TOTAL box at the bottom of the page.
- · The maximum score is 12.

Interpreting and understanding the AUDIT C score

A score of 0-3 (females) and 0-4 (males) indicates a 'low risk' pattern of drinking.

Suggested intervention: Provide preventative advice to encourage 'low risk' drinking.

See Table 1.0 'Low Risk' for intervention and feedback.

A score of 4-7 (females) and 5-7 (males) indicates a 'risky' pattern of drinking.

Suggested intervention: Provide a brief intervention (BI) including feedback on score and advice for reducing alcohol related health risks.

See Table 1.0 'Risky' for intervention and feedback.

A score of 8+ (both females and males) indicates a 'high risk' pattern of drinking.

Suggested intervention: Provide a brief intervention (BI) including feedback on score and active advice and refer to specialist AOD or medical services. See Table 1.0 'High Risk' for intervention and feedback

Cautions:

 Any intervention outlined below may seed to be modified based on a client/patients previous hist or ortreatment for alcohol-related problems or dependence.



Appendix Five: Australian Standard drinks





Appendix Six: List of Drug and Alcohol Services⁷¹

Current list can be obtained from the Telethon Institute for Child Health Research (appendix in booklet) - http://www.ichr.uwa.edu.au/alcoholandpregnancy



Resources for use by health profe to support their advice to women about alcohol use

- in pregnancy and Fetal Alcol of pectr n Disorder: 32 page booklet for health ionals
- Fact sheet for health professionals
- n No Alcohol in Pregnancy is the Safest Choice. Wallet cards for wom

To download or order these resources, please go to the Telethon Institute for Child Health and Pregnancy and Fetal Alcohol Spectrum Disorder website: Research, Alconol edu.au/alcoholandpregnancy http://www.

idelines to Reduce Health Risks from Drinking Alcohol

ov.au/publications/synopses/ds10syn.htm

lcohol Syndrome: A Literature Review eta

nealth.gov.au/internet/wcms/publishing.nsf/Content/health-publith-publicat-documenttalcsyn-cnt.htm/\$FILE/fetalcsyn.pdf

Rural Health Education Foundation

Fetal Alcohol Spectrum Disorder (also on DVD)

www.rhef.com.au/programs/614/614.html

Drinking for Two? (also on DVD)

www.rhef.com.au/programs/708/708.html

Delivering a Healthy WA to obsolete Level 1, 1 Centro Ave Subiaco Western Australia 6008